

## Message Text

UNCLASSIFIED

PAGE 01 LIMA 02499 01 OF 03 222033Z

ACTION ARA-10

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TO SECSTATE WASHDC 9253

UNCLAS SECTION 1 OF 3 LIMA 2499

DEPT FOR ARA/MGT AND BROOKS SUBCOMMITTEE

E.O. 11652: N/A

TAGS: OREP (BROOKS, JACK)

SUBJ: CODEL BROOKS - ADVANCE COPY OF OPENING STATEMENT BY  
AMBASSADOR FOR CONGRESSIONAL HEARING

REF: STATE 69645

### 1. INTRODUCTION

UNITED STATES-PERUVIAN RELATIONS INVOLVE A NUMBER OF IMPORTANT GLOBAL AND REGIONAL ISSUES. PERU IS A MEMBER OF THE NON-ALIGNED MOVEMENT, AN ACTIVE PARTICIPANT IN THE GROUP OF 77, A SPOKESMAN FOR THE "TERRITORIALIST" STATES IN THE UN CONFERENCE OF THE LAW OF THE SEA, A MEMBER OF THE ANDEAN PACT AND A LEADING ADVOCATE IN THE OAS OF REFORM OF THE INTER-AMERICAN SYSTEM. THE EMBASSY SEEKS A CONTINUING DIALOGUE BETWEEN OUR TWO COUNTRIES AS A MEANS OF PROMOTING CONSTRUCTIVE SOLUTIONS TO PROBLEMS IN THE RELATIONS BETWEEN THE DEVELOPING AND INDUSTRIALIZED WORLDS AND AMONG THE NATIONS OF THE HEMISPHERE.

2. PERU OCCUPIES AN IMPORTANT PLACE IN PRESIDENT CARTER'S LATIN AMERICAN POLICY. THE COMMITMENTS OF PRESIDENT MORALES BERMUDEZ TO SAFEGUARD HUMAN RIGHTS  
UNCLASSIFIED

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PAGE 02 LIMA 02499 01 OF 03 222033Z

AND TO RETURN THE COUNTRY TO DEMOCRATIC GOVERNMENT ARE FULLY COMPATIBLE WITH THAT POLICY. PERU'S GEOPOLITICAL ROLE IN SOUGH AMERICA, BORDERING AS IT DOES ON FIVE OTHER COUNTRIES, IS CRITICAL TO THE CAUSE OF PEACE AND STABILITY IN THE REGION. THE PERUVIAN GOVERNMENT'S ANNOUNCED DECISION NOT TO ACQUIRE NEW ARMS, AT LEAST THROUGH THE YEAR 1980, MAY OFFER PROMISE FOR NEW

INITIATIVES ON REGIONAL ARMS CONTROL. THE CARTER ADMINISTRATION STRONGLY ENCOURAGES REGIONAL AGREEMENTS TO RESTRAIN CONVENTIONAL ARMS TRANSFERS. PERU'S ADHERENCE TO THE TREATY OF TLATOLCO AND TO THE AMERICAN CONVENTION OF HUMAN RIGHTS ARE ALSO COMPATIBLE WITH AND SUPPORTIVE OF THE ADMINISTRATION'S LATIN AMERICAN POLICY.

3. OUR COMMERCIAL RELATIONS ARE CURRENTLY INHIBITED BY CREDIT CONSTRAINTS AND PERU'S SHORTAGE OF FOREIGN EXCHANGE. BUT AMERICAN PRODUCTS HAVE HISTORICALLY ENJOYED HIGH ACCEPTANCE HERE AND WE CAN EXPECT A SIGNIFICANTLY HIGHER LEVEL OF TRADE AS ECONOMIC RECOVERY PROCEEDS. PERU MAINTAINS AND PROMISES TO STRENGTHEN ITS POSITION AS A MAJOR EXPORTER OF COPPER, SILVER AND OTHER MINERALS, OF COTTON, SUGAR AND OTHER AGRICULTURAL PRODUCTS. GROWING EMPHASIS ON THE EXPORT OF MANUFACTURES AND THE DEVELOPMENT OF TOURISM WILL BE SIGNIFICANT IN THE FUTURE RELATIONS BETWEEN THE TWO COUNTRIES.

4. PERU IS THE WORLD'S LARGEST PRODUCER OF THE COCA LEAF, THE RAW MATERIAL FOR COCAINE. COOPERATION BETWEEN THE TWO COUNTRIES IN INTERDICTING THE COCAINE TRAFFIC IS A SIGNIFICANT ASPECT OF OUR RELATIONS. THE PERUVIAN GOVERNMENT HAS RECENTLY INTENSIFIED ITS EFFORTS IN THE

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PAGE 03 LIMA 02499 01 OF 03 222033Z

ENFORCEMENT FIELD AND HAS ISSUED A NEW NARCOTICS LAW. THAT MEASURE SEEKS TO CONTROL ILLICIT COCA PRODUCTION (A RELATIVELY SMALL PART OF THE PRODUCTION GOES FOR LEGITIMATE DOMESTIC AND EXPORT USES) AND IMPOSES STRICT PENALTIES ON CONVICTED TRAFFICKERS.

5. THE CURRENT SITUATION

PERU CURRENTLY CONFRONTS A FINANCIAL CRISIS OF MAJOR PROPORTIONS. DURING THE YEARS 1972-1976 THE COUNTRY CONTRACTED LARGE AMOUNTS OF FOREIGN DEBT TO FINANCE AMBITIOUS DEVELOPMENT PROJECTS, TO COVER BALANCE OF PAYMENTS DEFICITS, SUPPORT THE GOVERNMENT BUDGET AND ACQUIRE ARMAMENTS. MUCH OF THIS BORROWING CAME FROM FOREIGN COMMERCIAL BANKS AT SHORT OR MEDIUM TERM. TOTAL PUBLIC FOREIGN DEBT IS ESTIMATED AT \$4.1 BILLION; THE STRUCTURE OF THE DEBT IMPOSES HEAVY SERVICING OBLIGATIONS OVER THE NEAR TERM. THE RATIO OF THESE OBLIGATIONS TO EXPORT RECEIPTS IS ESTIMATED BETWEEN 45-50 0/0 FOR 1978. THE CRISIS IS INTENSELY AGGRAVATED BY LOW WORLD-MARKET PRICES FOR PERUVIAN EXPORTS -- COPPER, ZINC AND SUGAR IN PARTICULAR -- AND

BY THE VIRTUAL DISAPPEARANCE OFF THE PERUVIAN COAST OF THE ANCHOVY, THE BASIS FOR PERU'S LARGE FISHMEAL INDUSTRY. WORLDWIDE RECESSION, DEPRESSED EXPORT RECEIPTS, INFLATION, DEFICIT-FINANCING OF THE BUDGET -- THE FAMILIAR INGREDIENTS IN CONTEMPORARY ECONOMIC DIFFICULTIES ELSEWHERE IN THE WORLD -- HAVE SEVERELY AFFECTED PERU.

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PAGE 01 LIMA 02499 02 OF 03 222102Z  
ACTION ARA-10

INFO OCT-01 ISO-00 H-03 SS-15 NSCE-00 AID-01 SSO-00  
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UNCLAS SECTION 2 OF 3 LIMA 2499

DEPARTMENT FOR ARA/MGT AND BROOKS SUBCOMMITTEE

6. IN OCTOBER OF LAST YEAR THE PERUVIAN GOVERNMENT SIGNED A STANDBY AGREEMENT WITH THE INTERNATIONAL MONETARY FUND. THE AGREEMENT PROVIDED FOR STRICT FISCAL AND MONETARY AUSTERITY. PROBLEMS HAVE ARISEN IN THE IMPLEMENTATION OF THE PROGRAM. SOME OF THE MEASURES INVOLVED, SUCH AS THE REMOVAL OF SUBSIDIES ON CERTAIN CONSUMER PRODUCTS AND CEILINGS ON WAGE ADJUSTMENTS, HAVE IMPOSED SACRIFICES ON LARGE SEGMENTS OF THE PERUVIAN POPULATION. THE GOVERNMENT HAS FOUND IT PARTICULARLY DIFFICULT TO RESTRAIN THE FISCAL DEFICIT. YET THE PRESSING NEED FOR AUSTERITY ON ALL FRONTS IS WIDELY RECOGNIZED HERE. PRESIDENT MORALES BERMUDEZ HAS PROCLAIMED 1978 "THE YEAR OF AUSTERITY" AND HAS PLEDGED HIS GOVERNMENT TO THE GOAL OF PUTTING PERU'S FINANCIAL HOUSE IN ORDER.

7. THE CRISIS AFFECTS ALL ASPECTS OF LIFE IN TODAY'S PERU. UNEMPLOYMENT, INFLATION, RECESSION IN THE INDUSTRIAL AND COMMERCIAL SECTORS, THE SQUEEZE ON CREDIT AND THE MONEY SUPPLY -- ALL HAVE HAD AN IMPACT. IT IS AN EXTRAORDINARILY DIFFICULT TIME IN THIS COUNTRY'S HISTORY. BUT THE FUTURE PROMISES BETTER. PERU HAS

SUBSTANTIAL NATURAL RESOURCES; THE NATIONAL COMMITMENT  
TO DEVELOP AND REGIONAL ECONOMIC INTEGRATION IS  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 LIMA 02499 02 OF 03 222102Z

STRONG. PERU IS ALSO EMBARKED ON A COURSE OF POLITICAL  
CHANGE THAT SHOULD CONTRIBUTE FAVORABLY TO ITS FUTURE  
PROSPECTS.

8. ON JUNE 4 PERUVIANS WILL ELECT AN ASSEMBLY TO WRITE  
A NEW CONSTITUTION; TWO YEARS LATER THEY WILL ELECT A  
PRESIDENT AND A CONGRESS. THE RETURN TO DEMOCRATIC  
PROCESSES HERE AFTER A DECADE OF MILITARY GOVERNMENT  
IS PARTICULARLY SIGNIFICANT IN THE CONTEXT OF WHAT MANY  
OBSERVERS SEE AS A GENERAL MOVE IN THAT DIRECTION IN  
LATIN AMERICA. BUT THE TRANSITION IN THE MIDST OF  
ECONOMIC CRISIS IS BOUND TO BE DIFFICULT AND FRAUGHT  
WITH PERIL. THE ATTITUDE OF THE CARTER ADMINISTRATION  
IS QUITE CLEAR. WE VIEW THE PERUVIAN GOVERNMENT'S  
EFFORTS TO RESTORE DEMOCRACY AND POPULAR PARTICIPATION  
IN GOVERNMENT AS A MOST FAVORABLE DEVELOPMENT.

9. THE CONVERGENCE OF THE TWO GOVERNMENT'S VIEWS ON  
SUCH FUNDAMENTAL ISSUES AS THE IMPORTANCE OF REPRESENTATIVE  
GOVERNMENT AND THE PROTECTION OF HUMAN RIGHTS  
HAS SERVED TO STRENGTHEN U.S.- PERUVIAN RELATIONS.  
THOSE RELATIONS WERE TROUBLED DURING THE PERIOD 1968-76  
BY DISPUTES ARISING FROM THE NATIONALIZATION OF U.S.  
PRIVATE INVESTMENTS IN THIS COUNTRY. PROLONGED  
NEGOTIATIONS ULTIMATELY PRODUCED MUTUALLY SATISFACTORY  
SETTLEMENTS. THE VISIT OF MRS. CARTER TO PERU IN  
JUNE OF 1977 AND THE TRIP TO WASHINGTON OF PRESIDENT  
MORALES BERMUDEZ IN SEPTEMBER OF THAT YEAR OPENED WHAT  
WE LOOK ON AS A NEW ERA OF UNDERSTANDING. IT IS THIS  
MISSION'S OBJECTIVE TO BUILD ON THAT FOUNDATION --  
TO INTENSIFY COOPERATION AND INTERCHANGE ON THE WIDE  
RANGE OF ISSUES AFFECTING THE INTERESTS OF THE TWO  
COUNTRIES.

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PAGE 03 LIMA 02499 02 OF 03 222102Z

#### 10. ORGANIZATION OF THE MISSION

IN RESPONSE TO THESE CURRENT OBJECTIVES OF U.S.  
POLICY AS WELL AS IN FURTHERING MORE TRADITIONAL  
INTERESTS AND SERVICES, THE U.S. MISSION IN LIMA IS  
ORGANIZED ESSENTIALLY ALONG FUNCTIONAL LINES. CURRENT

AUTHORIZED POSITIONS TOTAL 121 AMERICANS AND 178 PERUVIAN EMPLOYEES, INCLUDING REPRESENTATION BY NINE U.S. GOVERNMENT AGENCIES OR DEPARTMENTS. THE PRINCIPAL FUNCTIONAL UNITS ARE:

(1) POLITICAL SECTION (16 AMERICAN EMPLOYEES). THIS SECTION IS RESPONSIBLE FOR A WIDE RANGE OF FOREIGN POLICY ISSUES AFFECTING OUR TWO COUNTRIES. IT ALSO REPORTS ON INTERNAL POLITICAL DEVELOPMENTS, MONITORS THE HUMAN RIGHTS SITUATION, IS RESPONSIBLE FOR LAW OF THE SEA MATTERS, AND IS CURRENTLY ENGAGED IN NEGOTIATIONS FOR A NEW NARCOTICS CONTROL PROGRAM.

(2) ECONOMIC/COMMERCIAL SECTION (10 AMERICAN AND 6 PERUVIAN EMPLOYEES). THIS SECTION IS RESPONSIBLE FOR REPORTING ON ECONOMIC DEVELOPMENTS IN PERU, IMPLEMENTING VARIOUS U.S. ECONOMIC POLICY OBJECTIVES AND PROMOTING U.S. COMMERCIAL INTERESTS. THE SECTION ALSO HANDLES FISHING AND COMMUNICATIONS QUESTIONS.

(3) CONSULAR SECTION (7 AMERICAN AND 13 PERUVIAN EMPLOYEES). THIS SECTION PERFORMS THE FULL RANGE OF CONSULAR AND CITIZEN PROTECTION SERVICES. DURING FY/77 THE CONSULAR SECTION ISSUED 21,944 NON-IMMIGRANT VISAS, 2696 IMMIGRANT VISAS, AND PROVIDED 12,908 CITIZENSHIP, PASSPORT AND SPECIAL CONSULAR SERVICES.

(4) USIS, ABOUT TO BE RENAMED THE INTERNATIONAL COMMUNICATIONS AGENCY (10 AMERICAN AND 30 LOCAL EMPLOYEES, UNCLASSIFIED

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PAGE 04 LIMA 02499 02 OF 03 222102Z

INCLUDING ONE AMERICAN OFFICER RESIDENT IN AREQUIPA). THIS UNIT IS RESPONSIBLE FOR INFORMATION/PRESS SERVICES, THE CULTURAL AFFAIRS PROGRAM, AND PROVIDES GUIDANCE AND SUPPORT FOR TEN BINATIONAL CENTERS IN VARIOUS PERUVIAN CITIES.

(5) U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT (25 AMERICAN AND 63 PERUVIAN EMPLOYEES; IN ADDITION TO AUTHORIZED POSITIONS, THERE ARE CURRENTLY 5 AMERICANS AND 5 PERUVIANS ON PERSONAL SERVICES CONTRACT). THE AID MISSION ADMINISTERS VARIOUS DEVELOPMENT ASSISTANCE PROGRAMS, INCLUDING DURING FY 1978 APPROXIMATELY \$25 MILLION OF DEVELOPMENT LOANS, A \$15 MILLION HOUSING INVESTMENT GUARANTEE PROGRAM, AND AN ANTICIPATED \$20 MILLION PL-480 TITLE I PROGRAM.

(6) DEFENSE ATTACHE OFFICE (4 AMERICAN OFFICERS, 5 AMERICAN ENLISTED AND CIVILIAN PERSONNEL, AND 2 PERUVIAN EMPLOYEES). THIS OFFICE PERFORMS POLITICAL/

MILITARY LIAISON AND REPRESENTATION WITH THE PERUVIAN  
MILITARY SERVICES.

(7) MILITARY ASSISTANCE GROUP (3 AMERICAN OFFICERS,  
3 ENLISTED MEN AND 4 PERUVIAN EMPLOYEES). THIS OFFICE  
ADMINISTERS THE FOREIGN MILITARY SALES CREDITS PROGRAM  
AND AN EDUCATION TRAINING PROGRAM FOR PERUVIAN MILITARY  
PERSONNEL.

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PAGE 01 LIMA 02499 03 OF 03 222103Z  
ACTION ARA-10

INFO OCT-01 ISO-00 H-03 SS-15 NSCE-00 AID-01 SSO-00  
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UNCLAS SECTION 3 OF 3 LIMA 2499

DEPARTMENT FOR ARA/MGT AND BROOKS SUBCOMMITTEE

(8) DRUG ENFORCEMENT AGENCY (6 AMERICAN EMPLOYEES).  
THIS UNIT SUPPORTS THE PERUVIAN NARCOTICS DIVISION IN  
ITS EFFORTS TO INTERDICT ILLICIT DRUG TRAFFIC.

11. OTHER FUNCTIONAL ELEMENTS OF THE MISSION ARE THE  
INTER-AMERICAN GEODETIC SURVEY OFFICE (4 AMERICAN AND  
2 PERUVIAN EMPLOYEES IN THE OFFCE OF THE AGRICULTURAL

ATTACHE (7 AMERICAN AND 3 PERUVIAN EMPLOYEES)  
COVERS BOLIVIA AS AELL AS PERU, AND THE REGIONAL OFFICE

OF THE FEDERAL AVIATION AGENCY (1 AMERICAN AND 1  
PERUVIAN EMPLOYEE). IN ADDITION TO THE FOREGOING

AUTHORIZED POSITIONS, THERE IS ONE IAT#TIME CONSULAR

AGENT STATIONED IN PIURA AND 2 AMERICAN AND 6 PERUVIAN  
EMPLOYEES WITH THE SMITHSONIAN INSTITUTE IN AEUUIIA.#

THERE ARE ALSO 11 U.S. MILITARY AND CIVILIAN STUDENT

AND EXCHANGE PERSONNEL WERE UNDER DEPARTMENT OF DEFENSE  
AUSPICES WHO ARE ATTACHED TO THE MISSION FOR ADMINISTRATIVE  
PURPOSES AND COME UNDER MY RENE AL#AUTHORITY.  
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PAGE 02 LIMA 02499 03 OF 03 222103Z

12. ADMINISTRATIVE SUPPORT

ADMINISTRATIVE SUPPORT FOR THE MISSION IS PROVIDED  
PRIMARILY BY THE EMBASSY ADMINISTRATIVE SECTION, COM-  
PRISED OF 12 AMERICAN CIVILIANS, 10 MARINE SECURITY  
GUARDS, AND 49 PERUVIAN EMPLOYEES; IN ADDITION THERE  
ARE 5 PERSONAL SERVICES CONTRACT PERSONNEL. THIS  
SECTION AS SEPARATE UNITS OF GENERAL SERVICES, BUDGET

AND FISCAL OPERATIONS, PERSONNEL, SECURITY, AND  
TELECOMMUNICATIONS. THE EMBASSY ADMINISTRATIVE SECTION  
PROVIDES THE FULL RANGE OF ADMINISTRATIVE SUPPORT FOR  
THE STATE DEPARTMENT UNITS WITHIN THE MISSION -- THE  
POLITICAL, ECONOMIC AND CONSULAR SECTIONS -- AS WELL AS  
MAJOR SUPPORT, ON A SHARED FINANCIAL BASIS, FOR ALL  
OTHER AGENCY REPRESENTATIONS EXCEPT AID. THE AID  
MISSION HAS SEPARATE ADMINISTRATIVE UNIT, WHILE USUS,  
THE DAO AND THE MILITARY ASSISTANCE GROUP MAINTAIN

LIMITED ADMINISTRATIVE SUPPORT STAFFS.

13. POST MANAGEMENT

AS CHIEF OF MISSION I HAVE THE RESPONSIBILITY FOR  
SUPERVISING AND COORDINATING ALL U.S. GOVERNMENT  
ACTIVITIES WITHIN THE COUNTRY. MY OFFICE, DESIGNATED  
AS THE EXECUTIVE SECTION, INCLUDES THE DEPUTY CHIEF OF  
MISSION, TWO AMERICAN SECRETARIES AND 5 PERUVIAN  
EMPLOYEES. RESPONSIBILITY FOR ROUTINE ISSUES IS  
GENERALLY DELEGATED TO THE RESPECTIVE SECTION CHIEFS  
OR AGENCY REPRESENTATIVES, BUT ALL INCOMING AND OUT-  
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 LIMA 02499 03 OF 03 222103Z

GOING COMMUNICATIONS ARE SEEN BY MYSELF OR MY DEPUTY.

14. TO ENSURE PROMPT AND EFFECTIVE ACTION ON CURRENT

ISSUES, I MEET WITH SENIOR MEMBERS OF MY STAFF THREE MORNINGS A WEEK. I ALSO CHAIR, ON A BI-WEEKLY BASIS, MEETINGS OF THE COUNTRY TEAM, COMPRISED OF ALL SECTION CHIEFS AND AGENCY REPRESENTATIVES. THESE MEETINGS NORMALLY DEAL WITH SUBJECTS OF BRAOD INTEREST TO THE MISSION STAFF. DAY-TO-DAY COORDINATION OF THE MISSION'S ACTIVITIES IS THE RESPONSIBILITY OF THE DEPUTY CHIEF OF MISSION WHO HOLDS FREQUENT INFORMAL MEETINGS WITH SECTION AND AGENCY CHIEFS.

15. STANDING COMMITTEES WIHI# THE MISSION STRUCTURE COORDINATE TIMELY

ACTION ON MATTERS THAT CUT ACROSS SEVERAL FUNCTIONAL UNITS AND WHICH ARE ESTABLISHED IN ACCORDANCE WITH APPROPRIATE REGULATIONS. AMONG THESE ARE THE SECURITY WATCH COMMITTEE, OVERSEEING THE ADEQUACY OF SECURITY RELATED MEASURES THROUGHOUT THE MISSION, THE NARCOTICS COMMITTEE,

ENSURING COOPERATION AMONG UNITS WITH A RESPONSIBILITY OR INTEREST IN DRUG INTERDICTION, THE INTERNATIONAL

VISITORS COMMITTEE, WITH RESPONSIBILITY FOR DECISIONS RELATED TO THE INTERNATIONAL VISITOR EXCHANGE PROGRAM,

AND THE IMPORTATION AND SALES CONTROL COMMITTEE.

16. MISSION STAFFING, ADMINISTRATIVE ARRANGEMENTS AND MANAGEMENT PRACTICES ARE SUBJECT TO CONTINUING STUDY. AN AD-HOC GROUP WITH REPRESENTATITN FROM ALL AFFECTED AGENCIES AS JUST COMPLETED A COMPREHENSIVE REVIEW OF UNCLASSIFIED

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PAGE 04 LIMA 02499 03 OF 03 222103Z

AREAS IN WHICH FURTHER CONSOLIDATION OF ADMINISTRATIVE SERVIES

MIGHT PRODUCE SAVINGS. AN INTENSIVE EXAMINATION OF STAFFING REQUIREMENTS IS CURRENTLY UNDERWAY. AND I EXPECT TO SUBMIT SHORTLY TO THE DEPARTMENT A

REVIEW OF THE PROS AND CONS INVOLVED IN THE PROPOSAL TO ESTABLISH A FULL INTEGRATED JOINT ADMINISTRATIVE OFFICE  
SHLAUDEMAM

NOTE BY OC/T: # AS RECEIVED.

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